#### Union Calendar No. 162

110TH CONGRESS 1ST SESSION

#### H. R. 2400

[Report No. 110-253, Part I]

To direct the Administrator of the National Oceanic and Atmospheric Administration to establish an integrated Federal ocean and coastal mapping plan for the Great Lakes and coastal state waters, the territorial sea, the exclusive economic zone, and the Continental Shelf of the United States, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

May 21, 2007

Ms. Bordallo (for herself, Mr. Brown of South Carolina, Mr. Saxton, and Mr. Pallone) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

July 23, 2007

Additional sponsors: Mr. GILCHREST and Ms. SHEA-PORTER

July 23, 2007

Reported from the Committee on Natural Resources with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

July 23, 2007

Committee on Science and Technology discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

#### A BILL

- To direct the Administrator of the National Oceanic and Atmospheric Administration to establish an integrated Federal ocean and coastal mapping plan for the Great Lakes and coastal state waters, the territorial sea, the exclusive economic zone, and the Continental Shelf of the United States, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Ocean and Coastal Map-
  - 5 ping Integration Act".
  - 6 SEC. 2. INTEGRATED OCEAN AND COASTAL MAPPING PRO-
  - 7 *GRAM*.
  - 8 (a) In General.—The Administrator of the National
  - 9 Oceanic and Atmospheric Administration shall establish a
- 10 program to develop, in coordination with the Interagency
- 11 Committee on Ocean and Coastal Mapping and affected
- 12 coastal states, a coordinated and comprehensive Federal
- 13 ocean and coastal mapping plan for the Great Lakes and
- 14 coastal state waters, the territorial sea, the exclusive eco-
- 15 nomic zone, and the Continental Shelf of the United States
- 16 that enhances ecosystem approaches in decisionmaking for
- 17 conservation and management of marine resources and

- 1 habitats, establishes priorities for research and mapping,
- 2 supports the siting of research and other platforms, en-
- 3 hances safety of navigation, and advances ocean and coastal
- 4 science.
- 5 (b) Program Parameters.—In developing such a
- 6 program, the Administrator shall work with the Committee
- 7 to—
- 8 (1) identify all Federal and federally funded pro-
- 9 grams conducting shoreline delineation and ocean or
- 10 coastal mapping, noting geographic coverage, fre-
- 11 quency, spatial coverage, resolution, and subject mat-
- ter focus of the data and location of data archives;
- 13 (2) facilitate cost-effective, cooperative mapping
- 14 efforts that incorporate policies for contracting with
- 15 non-governmental entities among all Federal agencies
- 16 conducting ocean and coastal mapping, by increasing
- data sharing, developing appropriate data acquisition
- and metadata standards, and facilitating the inter-
- 19 operability of in situ data collection systems, data
- 20 processing, archiving, and distribution of data prod-
- 21 *ucts*:
- 22 (3) facilitate the adaptation of existing tech-
- 23 nologies as well as foster expertise in new ocean and
- coastal mapping technologies, including through re-
- 25 search, development, and training conducted among

- 1 Federal agencies and in cooperation with non-govern-2 mental entities;
  - (4) develop standards and protocols for testing innovative experimental mapping technologies and transferring new technologies between the Federal Government, coastal state, and non-governmental entities;
    - (5) provide for the archiving, management, and distribution of data sets through a national registry as well as provide mapping products and services to the general public in service of statutory requirements;
    - (6) develop data standards and protocols consistent with standards developed by the Federal Geographic Data Committee for use by Federal, coastal state, and other entities in mapping and otherwise documenting locations of federally permitted activities, living and nonliving coastal and marine resources, marine ecosystems, sensitive habitats, submerged cultural resources, undersea cables, offshore aquaculture projects, offshore energy projects, and any areas designated for purposes of environmental protection or conservation and management of living and nonliving coastal and marine resources;

| 1                                      | (7) identify the procedures to be used for coordi-   |  |  |  |  |  |
|--|--|--|--|--|--|--|
| 2                                      | nating the collection and integration of Federal ocean   |  |  |  |  |  |
| 3                                      | and coastal mapping data with coastal state an   |  |  |  |  |  |
| 4                                      | local government programs;   |  |  |  |  |  |
| 5                                      | (8) facilitate, to the extent practicable, the collec-   |  |  |  |  |  |
| 6                                      | 6 tion of real-time tide data and the development of   |  |  |  |  |  |
| 7                                      | drodynamic models for coastal areas to allow for t   |  |  |  |  |  |
| 8                                      | 3 application of V-datum tools that will facilitate th   |  |  |  |  |  |
| 9                                      | seamless integration of onshore and offshore maps an   |  |  |  |  |  |
| 10                                     | charts;  |  |  |  |  |  |
| 11                                     | (9) establish a plan for the acquisition and col-  |  |  |  |  |  |
| 12                                     | 2 lection of ocean and coastal mapping data; and   |  |  |  |  |  |
| 13                                     | (10) set forth a timetable for completion and im-  |  |  |  |  |  |
|  | plementation of the plan referred to in subsection (a  |  |  |  |  |  |
| 14                                     | plementation of the plan referred to in subsection (a).  |  |  |  |  |  |
| 14<br>15                               | plementation of the plan referred to in subsection (a).  SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-   |  |  |  |  |  |
|  |  |  |  |  |  |  |
| 15                                     | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-  |  |  |  |  |  |
| 15<br>16<br>17                         | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-<br>AL MAPPING.   |  |  |  |  |  |
| 15<br>16<br>17<br>18                   | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-<br>AL MAPPING.  (a) IN GENERAL.—The Administrator, within 30 days  |  |  |  |  |  |
| 15<br>16<br>17<br>18<br>19             | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-AL MAPPING.  (a) IN GENERAL.—The Administrator, within 30 days after the date of enactment of this Act, shall convene or uti-   |  |  |  |  |  |
| 15<br>16<br>17<br>18<br>19             | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COASTAL MAPPING.  (a) IN GENERAL.—The Administrator, within 30 days after the date of enactment of this Act, shall convene or utilize an existing interagency committee on ocean and coastal  |  |  |  |  |  |
| 15<br>16<br>17<br>18<br>19<br>20<br>21 | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COAST-AL MAPPING.  (a) In General.—The Administrator, within 30 days after the date of enactment of this Act, shall convene or utilize an existing interagency committee on ocean and coastal mapping to implement section 2.   |  |  |  |  |  |
| 15<br>16<br>17<br>18<br>19<br>20<br>21 | SEC. 3. INTERAGENCY COMMITTEE ON OCEAN AND COASTAL MAPPING.  (a) IN GENERAL.—The Administrator, within 30 days after the date of enactment of this Act, shall convene or utilize an existing interagency committee on ocean and coastal mapping to implement section 2.  (b) MEMBERSHIP.—The committee shall be comprised. |  |  |  |  |  |

25 spective agencies or departments and, whenever possible, the

- 1 head of the portion of the agency or department that is most
- 2 relevant to the purposes of this Act. Membership shall in-
- 3 clude senior representatives from the National Oceanic and
- 4 Atmospheric Administration, the Chief of Naval Oper-
- 5 ations, the United States Geological Survey, the Minerals
- 6 Management Service, the National Science Foundation, the
- 7 National Geospatial-Intelligence Agency, the United States
- 8 Army Corps of Engineers, the Coast Guard, the Environ-
- 9 mental Protection Agency, the Federal Emergency Manage-
- 10 ment Agency, the National Aeronautics and Space Admin-
- 11 istration, and other appropriate Federal agencies involved
- 12 in ocean and coastal mapping.
- 13 (c) Chairman.—The committee shall have as its chair-
- 14 man the representative from the National Oceanic and At-
- 15 mospheric Administration. The chairman may create sub-
- 16 committees chaired by any member agency of the committee.
- 17 The full committee may form working groups to address
- 18 issues of short duration.
- 19 (d) Meetings.—The committee shall meet on a quar-
- 20 terly basis, but each subcommittee and each working group
- 21 shall meet on an as-needed basis.
- 22 (e) Coordinate committee shall coordinate
- 23 activities, when appropriate, with—

| 1  | (1) other Federal efforts, including the Digital             |  |  |  |  |  |
|----|--|--|--|--|--|--|
| 2  | Coast, Geospatial One-Stop, and the Federal Geo-             |  |  |  |  |  |
| 3  | 3 graphic Data Committee;                                    |  |  |  |  |  |
| 4  | (2) international mapping activities;                        |  |  |  |  |  |
| 5  | 5 (3) coastal states;  |  |  |  |  |  |
| 6  | 6 (4) user groups through workshops and other                |  |  |  |  |  |
| 7  | 7 propriate mechanisms; and                                  |  |  |  |  |  |
| 8  | (5) representatives of non-governmental entities.            |  |  |  |  |  |
| 9  | (f) Advisory Panel.—The Administrator may con-               |  |  |  |  |  |
| 10 | vene an ocean and coastal mapping advisory panel con-        |  |  |  |  |  |
| 11 | sisting of representatives from non-governmental entities to |  |  |  |  |  |
| 12 | 12 provide input regarding activities of the committee.      |  |  |  |  |  |
| 13 | SEC. 4. NOAA INTEGRATED MAPPING INITIATIVE.                  |  |  |  |  |  |
| 14 | (a) In General.—Not later than 6 months after the            |  |  |  |  |  |
| 15 | date of enactment of this Act, the Administrator, in con-    |  |  |  |  |  |
| 16 | sultation with the Committee, shall develop and submit to    |  |  |  |  |  |
| 17 | the Congress a plan for an integrated ocean and coastal      |  |  |  |  |  |
| 18 | mapping initiative within the National Oceanic and At-       |  |  |  |  |  |
| 19 | $mospheric\ Administration.$                                 |  |  |  |  |  |
| 20 | (b) Plan Requirements.—The plan shall—                       |  |  |  |  |  |
| 21 | (1) identify and describe all ocean and coastal              |  |  |  |  |  |
| 22 | mapping programs within the agency, including those          |  |  |  |  |  |
| 23 | that conduct mapping or related activities in the            |  |  |  |  |  |
| 24 | 4 course of existing missions, such as hydrographic sur      |  |  |  |  |  |
| 25 | veus, ocean exploration projects, living marine re-          |  |  |  |  |  |

- source conservation and management programs,
  coastal zone management projects, and ocean and
  coastal observations and science projects:
  - (2) establish priority mapping programs and establish and periodically update priorities for geographic areas in surveying and mapping across all missions of the National Oceanic and Atmospheric Administration, as well as minimum data acquisition and metadata standards for those programs;
  - (3) encourage the development of innovative ocean and coastal mapping technologies and applications, such as Digital Coast, through research and development through cooperative or other agreements with joint or cooperative research institutes or centers and with other non-governmental entities;
  - (4) document available and developing technologies, best practices in data processing and distribution, and leveraging opportunities with other Federal agencies, coastal states, and non-governmental entities;
  - (5) identify training, technology, and other resource requirements for enabling the National Oceanic and Atmospheric Administration's programs, vessels, and aircraft to support a coordinated ocean and coastal mapping program:

- 1 (6) identify a centralized mechanism or office for 2 coordinating data collection, processing, archiving, 3 and dissemination activities of all such mapping programs within the National Oceanic and Atmospheric 4 5 Administration that meets Federal mandates for data 6 accuracy and accessibility and designate a repository 7 that is responsible for archiving and managing the distribution of all ocean and coastal mapping data to 8 9 simplify the provision of services to benefit Federal 10 and coastal state programs; and
  - (7) set forth a timetable for implementation and completion of the plan, including a schedule for submission to the Congress of periodic progress reports and recommendations for integrating approaches developed under the initiative into the interagency program.
- 17 (c) NOAA JOINT OCEAN AND COASTAL MAPPING CEN18 TERS.—The Administrator may maintain and operate up
  19 to 3 joint ocean and coastal mapping centers, including a
  20 joint hydrographic center, which shall each be co-located
  21 with an institution of higher education. The centers shall
  22 serve as hydrographic centers of excellence and may conduct
  23 activities necessary to carry out the purposes of this Act,
  24 including—

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- (1) research and development of innovative ocean
   and coastal mapping technologies, equipment, and
   data products;
  - (2) mapping of the United States Outer Continental Shelf and other regions;
    - (3) data processing for nontraditional data and uses;
    - (4) advancing the use of remote sensing technologies, for related issues, including mapping and assessment of essential fish habitat and of coral resources, ocean observations, and ocean exploration; and
- 13 (5) providing graduate education and training 14 in ocean and coastal mapping sciences for members 15 of the National Oceanic and Atmospheric Administra-16 tion Commissioned Officer Corps, personnel of other 17 agencies with ocean and coastal mapping programs, 18 and civilian personnel.
- 19 (d) Enhanced Opportunities for Non-Govern20 Mental Contracting.—The Administrator shall continue
  21 developing a strategy for expanding contracting with non22 governmental entities to minimize duplication and take
  23 maximum advantage of non-governmental capabilities in
  24 fulfilling the Administration's mapping and charting re25 sponsibilities. Within 120 days after the date of enactment

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- 1 of this Act, the Administrator shall transmit a report de-
- 2 scribing the strategy developed under this subsection to the
- 3 Committee on Commerce, Science, and Transportation of
- 4 the Senate and the Committee on Natural Resources of the
- 5 House of Representatives.

#### 6 SEC. 5. INTERAGENCY PROGRAM REPORTING.

- 7 No later than 18 months after the date of enactment
- 8 of this Act, and biannually thereafter, the Chairman of the
- 9 Committee shall transmit to the Committee on Commerce,
- 10 Science, and Transportation of the Senate and the Com-
- 11 mittee on Natural Resources of the House of Representatives
- 12 a report detailing progress made in implementing this Act,
- 13 including—
- 14 (1) an inventory of ocean and coastal mapping
- 15 data within the territorial sea and the exclusive eco-
- 16 nomic zone and throughout the Continental Shelf of
- 17 the United States, noting the age and source of the
- 18 survey and the spatial resolution (metadata) of the
- 19 *data*:
- 20 (2) an inventory and description of any new
- 21 Federal or federally funded programs conducting
- 22 shoreline delineation and ocean or coastal mapping
- 23 since the previous reporting cycle;
- 24 (3) identification of priority areas in need of
- 25 survey coverage using present technologies;

|    | 12   |  |  |  |  |  |
|----|--|--|--|--|--|--|
| 1  | (4) a resource plan that identifies when priority      |  |  |  |  |  |
| 2  | areas in need of modern ocean and coastal mapp         |  |  |  |  |  |
| 3  | surveys can be accomplished;                           |  |  |  |  |  |
| 4  | (5) the status of efforts to produce integrated dig-   |  |  |  |  |  |
| 5  | ital maps of ocean and coastal areas;                  |  |  |  |  |  |
| 6  | (6) a description of any products resulting fro        |  |  |  |  |  |
| 7  | coordinated mapping efforts under this Act that im-    |  |  |  |  |  |
| 8  | prove public understanding of the coasts and ocean.    |  |  |  |  |  |
| 9  | or regulatory decisionmaking;                          |  |  |  |  |  |
| 10 | (7) documentation of minimum and desired               |  |  |  |  |  |
| 11 | standards for data acquisition and integrated          |  |  |  |  |  |
| 12 | metadata;  |  |  |  |  |  |
| 13 | (8) a statement of the status of Federal efforts to    |  |  |  |  |  |
| 14 | leverage mapping technologies, coordinate mapping      |  |  |  |  |  |
| 15 | activities, share expertise, and exchange data;        |  |  |  |  |  |
| 16 | (9) a statement of resource requirements for or-       |  |  |  |  |  |
| 17 | ganizations to meet the goals of the program, includ-  |  |  |  |  |  |
| 18 | ing technology needs for data acquisition, processing, |  |  |  |  |  |
| 19 | and distribution systems;                              |  |  |  |  |  |

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             (11) the status of efforts to coordinate Federal
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         programs with coastal state and local government
 3
         programs and leverage those programs; and
 4
             (12) a description of efforts of Federal agencies
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         to increase contracting with non-governmental enti-
 6
         ties.
    SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
 8
         (a) In General.—In addition to the amounts author-
    ized by section 306 of the Hydrographic Services Improve-
    ment Act of 1998 (33 U.S.C. 892d), there are authorized
10
    to be appropriated to the Administrator to carry out this
12 Act—
13
             (1) $20,000,000 for fiscal year 2008;
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             (2) $26,000,000 for fiscal year 2009;
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             (3) $32,000,000 for fiscal year 2010;
16
             (4) $38,000,000 for fiscal year 2011; and
17
             (5) $45,000,000 for each of fiscal years 2012
18
         through 2015.
19
         (b) Joint Ocean and Coastal Mapping Centers.—
20
    Of the amounts appropriated under subsection (a), the fol-
21
    lowing amounts shall be used to carry out section 4(c):
22
             (1) $10,000,000 for fiscal year 2008.
23
             (2) $11,000,000 for fiscal year 2009.
24
             (3) $12,000,000 for fiscal year 2010.
25
             (4) $13,000,000 for fiscal year 2011.
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| 1  | (5) \$15,000,000 for each of fiscal years 2012                |  |  |  |  |  |
|----|---|--|--|--|--|--|
| 2  | through 2015.   |  |  |  |  |  |
| 3  | (c) Interagency Committee.—Notwithstanding any                |  |  |  |  |  |
| 4  | other provision of law, from amounts authorized to be ap      |  |  |  |  |  |
| 5  | propriated for fiscal years 2008 through 2015 to the depar    |  |  |  |  |  |
| 6  | 6 ments of the agencies, and the independent agencies, spec   |  |  |  |  |  |
| 7  | fied in section 3(b), the head of each such department or     |  |  |  |  |  |
| 8  | agency may make available not more than \$10,000,000 per      |  |  |  |  |  |
| 9  | fiscal year to carry out interagency activities under section |  |  |  |  |  |
| 10 | 3.  |  |  |  |  |  |
| 11 | SEC. 7. DEFINITIONS.  |  |  |  |  |  |
| 12 | In this Act:  |  |  |  |  |  |
| 13 | (1) Administrator.—The term "Adminis-                         |  |  |  |  |  |
| 14 | trator" means the Administrator of the National Oce-          |  |  |  |  |  |
| 15 | $anic\ and\ Atmospheric\ Administration.$                     |  |  |  |  |  |
| 16 | (2) Coastal state.—The term "coastal state"                   |  |  |  |  |  |
| 17 | has the meaning given that term by section 304(4) of          |  |  |  |  |  |
| 18 | the Coastal Zone Management Act of 1972 (16 U.S.C.            |  |  |  |  |  |
| 19 | 1453(4).  |  |  |  |  |  |
| 20 | (3) Committee.—The term "Committee" means                     |  |  |  |  |  |
| 21 | the Interagency Committee on Ocean and Coastal                |  |  |  |  |  |
| 22 | Mapping established by section 3.                             |  |  |  |  |  |
| 23 | (4) Exclusive economic zone.—The term "ex-                    |  |  |  |  |  |
| 24 | clusive economic zone" means the exclusive economic           |  |  |  |  |  |

- zone of the United States established by Presidential
   Proclamation No. 5030, of March 10, 1983.
  - "non-governmental entities" includes non-governmental organizations, members of the academic community, and private sector organizations that provide products and services associated with measuring, locating, and preparing maps, charts, surveys, aerial photographs, satellite imagines, or other graphical or digital presentations depicting natural or manmade physical features, phenomena, and legal boundaries of the Earth.
    - (6) OCEAN AND COASTAL MAPPING.—The term "ocean and coastal mapping" means the acquisition, processing, and management of physical, biological, geological, chemical, and archaeological characteristics and boundaries of ocean and coastal areas, resources, and sea beds through the use of acoustics, satellites, aerial photogrammetry, light and imaging, direct sampling, and other mapping technologies.
    - (7) OUTER CONTINENTAL SHELF.—The term "Outer Continental Shelf" means all submerged lands lying seaward and outside of lands beneath navigable waters (as that term is defined in section 2 of the Submerged Lands Act (43 U.S.C. 1301)), and of

- which the subsoil and seabed appertain to the United
   States and are subject to its jurisdiction and control.
- 3 (8) TERRITORIAL SEA.—The term "territorial 4 sea" means the belt of sea measured from the baseline 5 of the United States determined in accordance with 6 international law, as set forth in Presidential Procla-7 mation Number 5928, dated December 27, 1988.

## Union Calendar No. 162

# 110TH CONGRESS H. R. 2400

[Report No. 110-253, Part I]

### BILL

To direct the Administrator of the National Oceanic and Atmospheric Administration to establish an integrated Federal ocean and coastal mapping plan for the Great Lakes and coastal state waters, the territorial sea, the exclusive economic zone, and the Continental Shelf of the United States, and for other purposes.

JULY 23, 2007

Committee on Science and Technology discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed